# **Equality Analysis**

| Directorate: Community Wellbeing                        | Lead Officer: Marta Imig                                                                |
|---------------------------------------------------------|-----------------------------------------------------------------------------------------|
| Service Area: Housing Strategy & Policy                 | Date completed: 02 July 2021                                                            |
| Service / Function / Policy / Procedure to be assessed: |                                                                                         |
| Tenancy Strategy                                        |                                                                                         |
| Is this:  New / Proposed  Existing/Review  Changing     | Review date: The strategy will be comprehensively reviewed not later than every 5 years |

## Part A – Initial Equality Analysis to determine if a full Equality Analysis is required.

## What are the aims and objectives/purpose of this service, function, policy or procedure?

The Housing Strategy 2020-25 sets the strategic direction for the Council in its ambition that local residents have access to suitable and affordable housing options locally.

The final strategy contains three strategic priorities, and an associated Action Plan:

- 1. Enabling the delivery of more affordable homes across a range of tenures.
- 2. Promote independence and wellbeing to enable residents to remain living independently.
- Prevent homelessness and rough sleeping.

Within the Housing Strategy, there is a specific action under priority 1 that proposes Spelthorne Borough Council will review the Council current tenancy strategy. The aim of this is to engage with Registered Providers in a more proactive way, encourage new providers to the area, and to ensure social landlords are offering tenures which meet local need.

Please indicate its relevance to any of the equality duties (below) by selecting Yes or No?

| induce manears he refer and extensive and extensive action by selecting rester his re- | Yes | No       |
|----------------------------------------------------------------------------------------|-----|----------|
|                                                                                        |     | <b>✓</b> |
| Eliminating unlawful discrimination, victimisation and harassment                      |     |          |
|                                                                                        | ✓   |          |
| Advancing equality of opportunity                                                      |     |          |
|                                                                                        | ✓   |          |
| Fostering good community relations                                                     |     |          |

If not relevant to any of the three equality duties and this is agreed by your Head of Service, the Equality Analysis is now complete - please send a copy to NAMED OFFICER. If relevant, a Full Equality Analysis will need to be undertaken (PART B below).

## **PART B: Full Equality Analysis**

## Step 1 – Identifying outcomes and delivery mechanisms (in relation to what you are assessing)

| What outcomes are sought and for whom?                                | The main outcome of the strategy is to ensure that all registered providers operating in the borough of Spelthorne have due regard to the Council's tenancy strategy, when meeting their duty to state what types of tenancies they will grant, in which circumstances these different types of tenancies will be granted, the length of any fixed-term tenancies they will grant, and in what a circumstances a new tenancy will be given should any fixed-term tenancy expire. Furthermore, the strategy aims to ensure that affordable housing is available and delivered in Spelthorne to meet local housing need.  Affected groups will include (not exhaustive):  Partners involved in the delivery of affordable housing in Spelthorne, such as Registered Providers, property developers, health and social care providers;  Those who are unable to access the housing market locally due to high property prices and increasing rents;  Housing Options Staff at Spelthorne Borough Council. |
|-----------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Are there any associated policies, functions, services or procedures? | Housing Act 1996 (as amended by various) Housing Strategy 2020-2025                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |
|                                                                       | Homelessness and Rough Sleeping Strategy 2020-2025                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     |
|                                                                       | Corporate Plan Capital Strategy                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
|                                                                       | Local Plan                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |
|                                                                       | Economic Development Strategy                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
|                                                                       | Asset Management Plan                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  |
| If partners (including external partners) are involved in             | Whilst partners have a role in delivering affordable housing in                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
| delivering the service, who are they?                                 | Spelthorne, the overall strategy and it's implementation is the responsibility of Spelthorne Borough Council.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |

### Step 2 – What does the information you have collected, or that you have available, tell you?

What evidence/data already exists about the service and its users? (in terms of its impact on the 'equality strands', i.e. race, disability, gender, gender identity, age, religion or belief, sexual orientation, maternity/pregnancy, marriage/civil partnership and other socially excluded communities or groups) and what does the data tell you? e.g. are there any significant gaps?

#### General Spelthorne context

Almost half of Surrey's 20 most deprived super output areas are in Spelthorne. Three are in the ward of Stanwell North, two in Ashford North and Stanwell South and one in each of Ashford East and Sunbury Common. Spelthorne has the highest number of lone parent families and the highest level of child poverty in Surrey; it also has the highest under-18 conception rate in the county. That said, residents are largely healthy, with life expectancy for both males and females slightly above the national average.

Although the number of VAT and/or PAYE-registered business has fallen slightly over the past four years, Spelthorne has a low rate of unemployment: 1.4% of those economically active aged 16 to 64, compared to the South East (2.2%) and UK as a whole (3.5%). Heathrow Airport is a significant local employer, with 8.3% of Spelthorne's working population employed there. Significantly, 21.5% of those in work in Stanwell North are in low level employment compared to an average of 11.6% in Surrey. Average wages are slightly above regional averages at £630 per week for full-time employees.

Whilst house prices remain well above the national average, most residents are owner-occupiers (73%), followed by private rented (13%) and social rented (12%).

#### Gender / gender identity

Census data from 2011 shows that 50.5% of residents in Spelthorne were female, with the remaning 49.5% being male. There is no data known to be held in relation of other gender identities.

Source: ONS Census, 2011 - neighbourhood statistics for residents aged 16 to 74

A White Paper published in December 2018 (Help shape our future: the 2021 Census of population and housing in England and Wales) sets out the Office for National Statistics' (ONS) recommendations for what the census should contain and how it should operate. The White Paper recommends that the census in 2021 includes a question about gender identity, asking respondents whether their gender is the same as the sex

they were registered as at birth. The question will be separate from the question about sex (i.e., whether the respondent is male or female), which will be phrased in the same way as previous years. There is currently no official data about the size of the transgender population (the word 'transgender' is used here to describe people whose gender identity does not match the sex they were assigned at birth). The Government Equalities Office (GEO) has said that there may be 200,000 to 500,000 transgender people in the UK, but stresses that we don't know the true population because of the lack of robust data. The ONS has identified user need for official estimates in order to support policy-making and monitor equality duties.

Source: https://researchbriefings.parliament.uk/ResearchBriefing/Summary/CBP-8531

#### Age

Spelthorne has a slightly lower population of under-30s (34%) compared to the rest of the country (37%), and a slightly higher population of 30-69 year olds (42%) compared with the UK average of (40%), The number of 70+ is 23%, which is broadly in line with the rest of the UK (24%). Source: <a href="https://commonslibrary.parliament.uk/local-data/constituency-statistics-population-by-age/">https://commonslibrary.parliament.uk/local-data/constituency-statistics-population-by-age/</a>

#### **Ethnicity**

The ethnic make-up of Spelthorne is largely in line with the UK average, although we have more residents who identify as Asian and fewer residents who identify as Black than the national average.

|              | Speltho | orne   | Region | UK     |
|--------------|---------|--------|--------|--------|
| Ethnic group | Number  | %      | %      | %      |
| White        | 83,455  | 87.3%  | 90.7%  | 87.2%  |
| Mixed        | 2,382   | 2.5%   | 1.9%   | 2.0%   |
| Asian        | 7,295   | 7.6%   | 5.2%   | 6.9%   |
| Black        | 1,545   | 1.6%   | 1.6%   | 3.0%   |
| Other        | 921     | 1.0%   | 0.6%   | 0.9%   |
| Total        | 95,598  | 100.0% | 100.0% | 100.0% |

Source: <a href="https://commonslibrary.parliament.uk/home-affairs/communities/demography/constituency-statistics-ethnicity/">https://commonslibrary.parliament.uk/home-affairs/communities/demography/constituency-statistics-ethnicity/</a>

#### Disability

As of July 2019 there were around 2,020 PIP claimants in Spelthorne constituency. In comparison, there was an average of 2,500 claimants per constituency across the South East. Within Spelthorne, psychiatric disorders were the most common reason for claiming PIP. They accounted for 37% of awards, compared to 36% in Great Britain. 'Psychiatric disorders' include anxiety and depression, learning disabilities and autism. The second most common reason for awards was musculoskeletal disease (general), which accounted for 17% of awards within the constituency and 21% in Great Britain. Musculoskeletal disease (general) includes osteoarthritis, inflammatory arthritis and chronic pain syndromes. Source:

http://data.parliament.uk/resources/constituencystatistics/personal%20independence%20payment/PIP%20claimants%20in%20Spelthorne.pdf

#### Religion

Residents of Spelthorne predominately identify themselves as either Christian or having no religion. There is a smaller Muslim population compared with the national average, but a larger Hindu and Sikh population.

|              | Constituency |       | Region | UK    |
|--------------|--------------|-------|--------|-------|
|              | Number       | %     | %      | %     |
| Has religion | 67,392       | 70.5% | 65.0%  | 66.7% |
| of which     |              |       |        |       |
| Christian    | 60,954       | 63.8% | 59.8%  | 58.8% |
| Muslim       | 1,808        | 1.9%  | 2.3%   | 4.5%  |
| Hindu        | 2,332        | 2.4%  | 1.1%   | 1.4%  |
| Buddhist     | 420          | 0.4%  | 0.5%   | 0.4%  |
| Jewish       | 206          | 0.2%  | 0.2%   | 0.4%  |
| Sikh         | 1,325        | 1.4%  | 0.6%   | 0.7%  |
| Other        | 347          | 0.4%  | 0.5%   | 0.4%  |
|              |              |       |        |       |
| No religion  | 21,511       | 22.5% | 27.7%  | 26.1% |
| Not stated   | 6,695        | 7.0%  | 7.4%   | 7.2%  |

Source: https://commonslibrary.parliament.uk/home-affairs/communities/constituency-data-religion/

#### Sexual orientation

There is no accurate dataset which can be used to reflect solely Spelthorne. The White Paper recommends asking a new question about sexual orientation. The ONS has identified a user need for better data on sexual orientation – particularly for small areas – to inform policy-making and service provision, as well as monitoring equality duties. The ONS has previously used the Annual Population Survey (APS) to estimate the size of the lesbian, gay and bisexual (LGB) population in the UK. According to these estimates, just over 1 million people identified as LGB in 2016 (around 2% of the population). However, the sample population used in the APS isn't big enough to provide robust estimates of the LGB population in smaller areas.

Source: https://researchbriefings.parliament.uk/ResearchBriefing/Summary/CBP-8531

#### Marriage / Civil Partnership

More people in Spelthorne are married compared to the rest of England and Wales, and fewer people identify as single.

| Marital Status                                                          | Spelthorne | <b>England and Wales</b> |
|-------------------------------------------------------------------------|------------|--------------------------|
| All usual residents aged 16+                                            | 78,089     | 45,496,780               |
| Single (never married or never registered a same-sex civil partnership) | 24,562 31% | 5 15,730,275 35%         |
| Married                                                                 | 38,984 50% | 21,196,684 47%           |
| In a registered same-sex civil partnership                              | 153 0%     | 6 104,942 0%             |

| Separated (but still legally married or still legally in a same-sex civil partnership) | 2,042 | 3% | 1,195,882 | 3% |
|----------------------------------------------------------------------------------------|-------|----|-----------|----|
| Divorced or formerly in a same-sex civil partnership which is now legally dissolved    | 6,870 | 9% | 4,099,330 | 9% |
| Widowed or surviving partner from a same-sex civil partnership                         | 5,478 | 7% | 3,169,667 | 7% |
|                                                                                        |       |    |           |    |
|                                                                                        |       |    |           |    |
|                                                                                        |       |    |           |    |
|                                                                                        |       |    |           |    |
|                                                                                        |       |    |           |    |

Has there been any consultation with, or input from, customers / service users or other stakeholders? If so, with whom, how were they consulted and what did they say? If you haven't consulted yet and are intending to do so, please list which specific groups or communities you are going to consult with and when.

A consultation with Knowle Green Estates and all registered providers who currently operate in Spelthorne is to be held in July 2021.

Are there any complaints, compliments, satisfaction surveys or customer feedback that could help inform this assessment? If yes, what do these tell you?

| None |  |  |  |
|------|--|--|--|
|      |  |  |  |

### Step 3 – Identifying the negative impact.

a. Is there any negative impact on individuals or groups in the community?

#### **Barriers:**

What are the potential or known barriers/impacts for the different 'equality strands' set out below? Consider:

- Where you provide your service, e.g. the facilities/premises;
- Who provides it, e.g. are staff trained and representative of the local population/users?
- **How** it is provided, e.g. do people come to you or do you go to them? Do any rules or requirements prevent certain people accessing the service?
- When it is provided, e.g. opening hours?
- What is provided, e.g. does the service meet everyone's needs? How do you know?

#### **Solutions:**

What can be done to minimise or remove these barriers to make sure everyone has equal access to the service or to reduce adverse impact? Consider:

- Other arrangements that can be made to ensure people's diverse needs are met;
- How your actions might help to promote good relations between communities;
- How you might prevent any unintentional future discrimination.

| Equality Themes                                         | Barriers/Impacts identified                                                                | Solutions (ways in which you could mitigate the impact)                                                                                                   |
|---------------------------------------------------------|--------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------|
| Age (including children, young people and older people) | Young people aged 16-17 cannot hold tenancies and so housing options are severely limited. | Young people aged 16-17 receive enhanced services via the Surrey Joint Protocol. They have access to specialist young peoples homelessness accommodation. |
|                                                         | Older people may be less likely to access our                                              | Older people have greater access to social housing                                                                                                        |

<sup>\*</sup> Some barriers are justified, e.g. for health or safety reasons, or might actually be designed to promote equality, e.g. single sex swimming/exercise sessions, or cannot be removed without excessive cost. If you believe any of the barriers identified to be justified then please indicate which they are and why.

|                                                                | services when needed.                                                                                                                                                                                                                    | via age restrictions across the A2Dominion stock.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |
|----------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                                                                | Those aged 18-39 may have reduced access to social or affordable housing as a result of welfare policies as well as local landlord policies (age restrictions)                                                                           | Spelthorne Borough Council has a Discretionary Housing Payment pot which this group can access in case of hardship. Under the Spelthorne Borough Council Housing Strategy 2020-25, A2Dominion have agreed to a comprehensive review of age restrictions in Spelthorne.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| Disability (including carers)                                  | Anecdotally we know that physically disabled people accessing settled accommodation in Spelthorne have much more limited options available to them in relation to settled accommodation due to potential property adaption requirements. | See action 1.3 of the Homelessness and Rough Sleeping Strategy 2020-2025 – we will review the availability of accessible accommodation options for this affected group. Spelthorne Borough Council are also currently considering a disposal protocol which will help inform an acquisition delivery programme. If this policy is approved, it will ensure that the Council maximises opportunities to support physically disabled people into affordable settled adapted accommodation that meets their needs. Equally, those who may not have a physical disability but are instead impacted by severe anxiety, depression or poor mental health may have specific property requirements, such as, the need for homes on lower floor levels, sound proofing rooms or homes within a quieter part of the Borough. With a disposal protocol and property acquisition policy, the Council will be able to secure dispersed affordable homes that will potentially meet with some of these more specialised needs. |
| Gender (men and women)                                         | No negative impacts have been identified.                                                                                                                                                                                                | n/a                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |
| Race (including Gypsies &Travellers and Asylum Seekers)        | Accommodation for people seeking asylum is the responsibility of the Home Office. Provision for pitches for gypsies and travelling showpeople are dealt with under the Local Plan.                                                       | n/a                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |
| Religion or belief (including people of no religion or belief) | No negative impacts have been identified.                                                                                                                                                                                                | n/a                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |

| Gender Re-assignment (those that are going through transition: male to female or female to male) | No negative impacts have been identified. | n/a |
|--------------------------------------------------------------------------------------------------|-------------------------------------------|-----|
| Pregnancy and Maternity                                                                          | No negative impacts have been identified. | n/a |
| Sexual orientation (including gay, lesbian, bisexual and heterosexual)                           | No negative impacts have been identified. | n/a |

## **Step 4 – Changes or mitigating actions proposed or adopted**

Having undertaken the assessment are there any changes necessary to the existing service, policy, function or procedure? What changes or mitigating actions are proposed?

| No changes required. |  |  |
|----------------------|--|--|
|                      |  |  |

## Step 5 - Monitoring

How are you going to monitor the existing service, function, policy or procedure?

The Housing Strategy 2020-25 including the action plan and tasks within it will be monitored by the Council's Strategic Housing Group who meet monthly.

#### Part C - Action Plan

| Barrier/s or improvement/s identified | Action Required | Lead Officer | Timescale |
|---------------------------------------|-----------------|--------------|-----------|
| n/a                                   | n/a             | n/a          | n/a       |
| n/a                                   | n/a             | n/a          | n/a       |

| n/a | n/a | n/a | n/a |
|-----|-----|-----|-----|
|     |     |     |     |

## **Equality Analysis approved by:**

| Group Head: | Date: 28/07/2021 |
|-------------|------------------|
| kon sul.    |                  |

Please send an electronic copy of the Equality Analysis to the Equality & Diversity Team and ensure the document is uploaded to the EA Register which will be available to the public:

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